Issue #3: Should allotments be prepared by activity as well as by program?

- At this point we will not require that agencies submit allotments by activity. However:
 - We do not want to preclude the possibility from moving to this in the future. As with BDS, the data structures supporting TALS should include room for the activity codes / identifying information.
 - We do want to explore the concept described in Alternative 1, where a program-index/activity crosswalk table of some sort would enable high-level allotment reports by activity. We doubt this would be delivered with the first release of TALS.